Risk Management Proposal:

Amendment to the import health standard Grain and Seeds for Consumption, Feed, or Processing

GCFP.IHS

Prepared for public consultation

by Plant Product Imports

Animal and Plant Health Directorate

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1 General information

1.1 Purpose

- (1) The purpose of this document is to:
 - a) Outline the proposed changes to the standard,
 - b) Explain how the proposed changes will manage risk, and
 - c) Ask for feedback on the changes.

1.2 Background

(2) The import health standard *Grain and Seeds for Consumption, Feed, or Processing* was last issued on 3 May 2023, under section 24A of the Biosecurity Act 1993 and incorporated amendments made in accordance with section 24B(1)(a) of that Act.

1.3 Timing and consultation

(3) The proposed amendment was released for consultation on 16 June 2023 and will remain open for consultation until 31 July 2023.

2 Proposed changes

- (4) We propose removing three pests from the standard, along with the requirements to manage these pests:
 - a) Liposcelis entomophila (Liposcelis entomophilus) from the pest list for Zea mays
 - b) Dinoderus minutus from the pest list for Zea mays
 - c) Tomato black ring virus (TBRV) from the pest list for *Phaseolus* spp.
- (5) To see what the proposed changes will look like in the standard, please refer to Appendices 1 and 2.

2.1 How the changes will affect you

- (6) If you import *Zea mays* or *Phaseolus* seeds for consumption, feed or processing, your seeds will now have less requirements to comply with.
- (7) If you are a grower, your plants will continue to experience the same level of protection they do now.

2.2 Liposcelis entomophilus

(8) Liposcelis entomophilus is a booklouse that is found worldwide in homes and storage, including in New Zealand (ONZPR). In 2021, MPI made this pest non-regulated. As a result, there is no reason to keep it on the pest list for Zea mays.

Question for your submission

Can you think of any reasons for us to regulate Liposcelis entomophilus on maize imports?

2.3 Dinoderus minutus

- (9) *Dinoderus minutus* (bamboo borer) is a wood-boring beetle. It primarily attacks felled culms and bamboo timber. It is also a minor pest of rice, cassava, and sugarcane and has been reported in the wood of imported *Pinus* spp. *Zea mays* is not recorded as host of this beetle. (Matthew and Nair, 1990; Koehler, 2003).
- (10) New Zealand does not have any native or iconic bamboo species.
- (11) MPI revoked this beetle's unwanted organism status on 3 March 2022 after we found an infestation in Kerikeri in March 2021. We decided not to eradicate the infestation, and the beetle is no longer under official control. *Dinoderus minutus* has also been collected from Auckland and Bay of Plenty (Manaaki Whenua). As a result, there is no reason to keep *D. minutus* on the pest list for *Zea mays*.

Question for your submission

Do you have any evidence that Dinoderus minutus will have impacts we haven't considered?

2.4 Tomato black ring virus (TBRV)

- (12) Tomato black ring virus (TBRV) is a member of the Nepovirus genus (subgroup B) in the family Secoviridae, which can be easily transmitted mechanically, by the nematode (*Longidorus* spp.) and through seeds (Pospieszny et al. 2020; Brunt et al, 1996). It was first described in 1946 in the UK (Smith, 1946).
- (13) TBRV infects a wide range of economically important crops, such as carrots, grapevines (*Vitis* spp.); *Prunus* spp. (cherries, apricots, peaches); berryfruit (raspberries, currants, strawberries, blueberries) and solanaceous species (potatoes, tomatoes, capsicums). *Phaseolus* spp. are not known to be natural hosts of this virus, but researchers have managed to artificially infect *P. vulgaris* in a laboratory under experimental conditions (Hollings 1965; Harrison 1957).
- (14) The following reasons justify removing TBRV from the *Phaseolus* spp. pest list:
 - a) We do not have good evidence that *Phaseolus* spp. are natural hosts of this virus. Evidence for natural infection is limited to a single paper, which used an unknown number of seeds of an unknown source. TBRV infection was confirmed in about 4% of the seeds (Chalam et al. 2005). There is no information on how these seeds were processed before grown (i.e., surfaced sterilised). There are no field reports of TBRV infection of *Phaseolus* spp., so the evidence that TBRV is naturally associated with *Phaseolus* seeds is extremely weak.
 - b) We do not have good evidence that TBRV is transmitted in *Phaseolus* seeds. There is only one study on seed transmission of TBRV in *Phaseolus vulgaris* (Chalam et al. 2005). However, due to flaws in the study, we can't confidently say that the virus is seed-borne or seed-transmitted. The distinction between seed transmission and seed-borne infections is important. A seed-transmitted pathogen can gain

access to the seed, survive commercial processing (e.g., cleaning, treatment, storage) and become established on emerging seedlings. There is extremely weak evidence that TBRV is seed-transmitted in *Phaseolus* spp., capable of surviving commercial processing and capable of transmitting the pathogen to seedlings grown from infected seeds.

- c) *Phaseolus* seeds are globally traded in high quantities. We expect that if this virus could infect seeds naturally and be transmitted, our overseas counterparts would report incursions of TBRV. There is very limited information globally on an association between TBRV and *Phaseolus*. This indicates that *Phaseolus* spp. are not the primary host of this pest.
- d) TBRV may be asymptomatic (Chalam et al. 2005) or have minor economic impacts on *Phaseolus* spp. *Phaseolus* plants appear to recover from infection (Smith, 1946).
- (15) As a result, there is no reason to keep regulating TBRV on *Phaseolus* seeds imported for consumption, feed, or processing.

Question for your submission

Do you know about any evidence that Phaseolus plants are naturally infected by this virus?

2.5 Conclusion

- (16) Under international law, we cannot require measures for a pest unless we have scientific evidence that the pest can enter New Zealand, become established here and have negative impacts on the New Zealand economy, environment, human health, or things of social or cultural value to New Zealanders.
- (17) Continuing to regulate *L. entomophilus* and *D. minutus* on the *Zea mays* and TBRV on the *Phaseolus* spp. seeds imported for consumption, feed, or processing is not justified.

3 Feasibility of proposed changes

- (18) We expect these changes will make it easier for importers to import *Zea mays* and *Phaseolus* seeds.
- (19) We do not expect these changes to have any negative impacts on growers.

Removing *L. entomophilus* and *D. minutus* from the *Zea mays* pest list and TBRV from *Phaseolus* spp. schedule is in keeping with our commitment to maintaining up-to-date and scientifically justified regulations and make it less restrictive for importers to import *Zea mays* and *Phaseolus* seeds.

4 References

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Smith, K M (1946) Tomato black-ring: a new virus disease. *Parasitology*, 37(3–4): 126–130.

Appendix 1: Proposed Zea mays regulated pest list

Zea mays REGULATED PESTS

Insect

Attagenus unicolor

Carpophilus freeman

Carpophilus lugubris

Cathartus quadricollis

Caulophilus oryzae

Corcyra cephalonica

Cryptophlebia leucotreta

Cynaeus angustus

Dinoderus distinctus

Dinodorus minutus

Doloessa viridis

Euxesta stigmatias

Gibbium psylloides

Glischrochilus quadrisignatus

Gnatocerus maxillosus

Latheticus oryzae

Lepinotus reticulatus

Leptoglossus zonatus

Liposcelia entemophilus

Mussidia nigrivenella

Pagiocerus frontalis

Palorus ratzeburgi

Palorus subdepressus

Paralipsa gularis

Pharaxonotha kirschii

Prostephanus truncatus

Pyroderces rileyi

Sesamia calamistis

Sesamia nonagrioides

Teretriosoma nigrescens

Tribolium freemani

Trogoderma glabrum

Trogoderma granarium

Trogoderma inclusum

Trogoderma variabile

Mite

Acaropsellina sollers

Fungus

Botryosphaeria zeae (anamorph

Macrophoma zeae)

Cephalosporium maydis

Claviceps gigantea

Cochliobolus pallescens (anamorph

Curvularia pallescens)

Cochliobolus tuberculatus (anamorph

Curvularia tuberculata)

Peronosclerospora heteropogoni

Peronosclerospora maydis

Peronosclerospora philippinensis

Peronosclerospora sacchari

Peronosclerospora sorghi

Rhizopus maydis

Sclerophthora rayssiae var. zeae

Stenocarpella macrospora

Ustilago maydis

Bacterium

Acidovorax avenae subsp. Avenae

Clavibacter nebraskensis

Pantoea stewartii

Virus

High plains virus

Maize dwarf mosaic virus

Appendix 2: Proposed Phaseolus spp. pest information

2.18.4 Importation of grain/seeds for biosecurity clearance on arrival at the New Zealand border (Option 4)

Documentation

- (1) A sampling certificate and a seed analysis certificate are required; otherwise, the seeds must be analysed upon arrival in New Zealand, as per Part 1.6.
- (2) A phytosanitary certificate is required:
 - a) the following additional declarations must be included on the phytosanitary certificate:
 - i) "The Phaseolus spp. seeds were:
 - inspected in accordance with appropriate official procedures and found to be free of any live, visually detectable regulated insects;

or

fumigated with an appropriate pesticide and subsequently found to be free of any live, visually detectable regulated insects."

and

- ii) "The Phaseolus spp. seeds were:
 - sourced from a "pest free area" free from Curtobacterium flaccumfaciens pv. flaccumfaciens;

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or

 sourced from a "pest free place of production" free from Curtobacterium flaccumfaciens pv. flaccumfaciens;

0

3) representatively sampled with a sample size of five times (5×) ISTA and in accordance with ISTA or AOSA guidelines/methodologies. The samples were tested at a NPPO-approved diagnostic laboratory and the test result was negative for Curtobacterium flaccumfaciens pv. flaccumfaciens."
If this declaration can not be included in the phytosanitary certificate, MPI will accept a separate lab test result endorsed by the NPPO of the exporting country.

and

- iii) "The Phaseolus spp. seeds were:
 - sourced from a "pest free area" free from Cochliobolus miyabeanus, Elsinoe phaseoli and Phoma exigua var. diversispora;

or

 sourced from a "pest free place of production" free from Cochliobolus miyabeanus, Elsinoe phaseoli and Phoma exigua var. diversispora;

or

3) representatively sampled with a sample size of five times (5×) ISTA and in accordance with ISTA or AOSA guidelines/methodologies. The samples were tested at a NPPO-approved diagnostic laboratory and the test result was negative for Cochliobolus miyabeanus, Elsinoe phaseoli and Phoma exigua var. diversispora." If this declaration can not be included in the phytosanitary certificate, MPI will accept a separate lab test result endorsed by the NPPO of the exporting country.

and

- iv) "The Phaseolus spp. seeds were:
 - sourced from a "pest free area" free from Bean common mosaic virus [blackeye cowpea mosaic strain], Southern bean mosaic virus and Tomato black ring virus;

or

 sourced from a "pest free place of production" free from Bean common mosaic virus [blackeye cowpea mosaic strain], Southern bean mosaic virus and Tomato blackring virus."

Guidance

- Importers may also apply to MPI to have consignments that have been representatively sampled
 by the exporting country's NPPO, tested at an MPI-approved diagnostic laboratory for the
 presence of Curtobacterium flaccumfaciens pv. flaccumfaciens, Cochliobolus miyabeanus,
 Elsinoe phaseoli and Phoma exigua var. diversispora. The sample size must be five times (5×)
 ISTA using ISTA or AOSA guidelines/ methodologies.
- Treatment details for regulated pests can be recorded in the "Disinfestation and/or Disinfection Treatment" section of the phytosanitary certificate.

Phaseolus spp. REGULATED PESTS

Insect

Acanthoscelides argillaceus

Acanthoscelides obvelatus

Bruchidius atrolineatus

Bruchidius incarnatus

Bruchus pisorum

Callosobruchus analis

Callosobruchus maculatus

Callosobruchus phaseoli

Cydia fabivora

Etiella grisea

Etiella grisea drososcia

Etiella zinckenella

Matsumuraeses phaseoli

Prostephanus truncatus

Zabrotes subfasciatus

Fungus

Cochliobolus miyabeanus (anamorph

Bipolaris oryzae)

Elsinoe phaseoli

Phoma exigua var. diversispora

Bacterium

Curtobacterium flaccumfaciens pv.

flaccumfaciens

Virus

Bean common mosaic virus [blackeye

cowpea mosaic strain]

Southern bean mosaic virus

Temate black ring virus